

Message Text

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ACTION ACDA-12

INFO OCT-01 EUR-12 IO-13 ISO-00 ACDE-00 SOE-02 AF-10
ARA-10 CIAE-00 DODE-00 EA-10 PM-05 H-01 INR-10
L-03 NASA-01 NEA-10 NSAE-00 NSC-05 OIC-02 SP-02
PA-01 DOE-15 CEQ-01 OES-07 SS-15 ICA-11 NRC-05
/164 W

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P 061820Z APR 78

FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC PRIORITY 0499
INFO USMISSION USNATO
AMEMBASSY MOSCOW

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 01266

E.O. 11652: GDS

TAGS: PARM, UNGA, UR, US

SUBJECT: UNSSOD PREPCOM V: US/USSR CONSULTATIONS

1. SUMMARY: US AND SOVIET DELS TO PREPCOM V MET AT USUN ON APRIL 5 FOR DISCUSSION OF MACHINERY ISSUES AND APPROACHES TO THE PROGRAM OF ACTION. ACDA COUNSELLOR YARMOLINSKY PARTICIPATED WITH USDEL. IN RESPONSE TO OUR DESCRIPTION OF POSSIBLE CHANGES TO THE CCD, SOVIETS ASKED A NUMBER OF QUESTIONS BUT INDICATED THAT FOR THE TIME BEING THEIR POSITION REMAINED UNCHANGED. ON DRAFTING OF PROGRAM OF ACTION, SOVIETS SUGGESTED THAT US AND SOVIETS SHOULD TRY TO FORMULATE SPECIFIC LANGUAGE ON SUBJECTS TO WHICH WE COULD AGREE AND MORE GENERAL NON-COMMITTAL LANGUAGE ON TOPICS OF DISAGREEMENT INSTEAD OF DIVIDING THE PROGRAM INTO SHORT AND LONG TERM ASPECTS. DELEGATIONS AGREED TO HOLD FURTHER BILATERAL DURING PREPCOM V AND ALSO TO EXPLORE POSSIBILITY OF INFORMAL MEETING OF US, SOVIET AND OTHER KEY DELS INCLUDING NON-ALIGNED. SOVIETS RECOMMENDED THAT DRAFTING EFFORT RESUME IMMEDIATELY AT OUTSET OF SSOD, INDICATING THEIR
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EXPECTATION THAT KEY ISSUES WILL BE CARRIED OVER FOR RESOLUTION AT THE SPECIAL SESSION. END SUMMARY

2. IN OPENING THE DISCUSSION AMBASSADOR FISHER OUTLINED THE POINTS IN PARA 3 OF STATE 87812, HIGHLIGHTING OUR VIEW THAT CCD CO-CHAIRMANSHIP HAS OUTLIVED ITS USEFULNESS BUT THAT ANY CHANGES TO CCD PROCEDURES SHOULD BE ON

CONSENSUAL BASIS INCLUDING CONSENT OF US AND USSR. FISHER INDICATED THAT WE WERE CONSIDERING POSSIBILITY OF NEGOTIATING CHANGES TO THE CCD AS A PACKAGE, NOT SIMPLY TREATING EACH ISSUE (CO-CHAIRMANSHIP, MEMBERSHIP, ETC.) ON ITS OWN, AND THAT OUR AGREEMENT TO GIVE UP THE CO-CHAIRMANSHIP COULD BE OFFERED AS THE FINAL ELEMENT ONCE OTHER CHANGES HAD BEEN AGREED TO BY ALL INTERESTED PARTIES.

3. SOVIET PERMREP TROYANOVSKY, AS IN PREVIOUS DISCUSSIONS, ASKED A NUMBER OF QUESTIONS FOR CLARIFICATION OF US VIEWS BUT GAVE MINIMAL INDICATION OF SOVIET THINKING EXCEPT TO SAY THAT FOR TIME BEING SOVIET POSITION ON POSSIBLE CHANGES TO THE CCD WAS TO STAND PAT. HE SAID CO-CHAIRMANSHIP COULD NOT BE CONSIDERED AS ISOLATED ISSUE BUT WAS INTERRELATED TO OTHER MACHINERY QUESTIONS. HE ASKED FOR US PREFERENCE ON ALTERNATIVE TO THE CO-CHAIRMANSHIP, WHAT WE THOUGHT WOULD BE ACHIEVED BY GIVING IT UP, WHAT WE REGARDED AS REASONABLE EXPANSION OF CCD, AND HOW THE BALANCE AMONG THE REGIONAL GROUPINGS WOULD BE MAINTAINED. ON REPLACEMENT OF CO-CHAIRMANSHIP, WE INDICATED OPTIONS OF EITHER AN APPOINTED FIXED-TERM CHAIRMAN OR ENHANCEMENT OF ROLE OF SYG'S REP; ON POSSIBLE ENLARGEMENT, UP TO 40; AND ON QUESTION OF BALANCE URGED SOVIET FLEXIBILITY SINCE ALL EE STATES ARE ALREADY REPRESENTED AND NOTED SECONDARY IMPORTANCE OF THIS

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MATTER AS LONG AS CONSENSUS IS PRESERVED.

4. SOVIETS ASKED OUR ASSESSMENT OF PROSPECTS FOR FRENCH PARTICIPATION IN REFORMED CCD. STACHEVSKY SAID RECENT DISCUSSION WITH FRENCH IN MOSCOW LEFT HIM WITH IMPRESSION THAT FRENCH DEMAND TO REPLACE CCD WITH A NEW BODY CONSTITUTED AN OPENING POSITION. IN HIS JUDGMENT, FRENCH MIGHT JOIN CCD ITSELF WERE CO-CHAIRMANSHIP GIVEN UP AND ITS COMPOSITION ALTERED. LEONARD SAID THAT DISCUSSIONS WITH UN PERMREP LEPRETTE INDICATED TO US THAT FRENCH WANT TO JOIN A NEGOTIATING FORUM BUT NOT AT ANY PRICE, AND THAT THEY WERE STILL THINKING THROUGH WHAT WOULD CONSTITUTE ACCEPTABLE CONDITIONS.

5. TROYANOVSKY ALSO REQUESTED OUR VIEWS REGARDING THE NON-ALIGNED AND INDIAN PROPOSALS FOR A NEW ECOSOC TYPE NEGOTIATING BODY TO BE ESTABLISHED IN NEW YORK TO WORK OUT A COMPREHENSIVE NEGOTIATING PROGRAM BY 1980. SOVIETS, HE SAID, REGARD IT AS FAR-FETCHED. WE INDICATED WE ALSO ARE NOT IMPRESSED WITH PROPOSAL. LEONARD SUGGESTED POSSIBILITY OF ESTABLISHING SUCH A NEW BODY WHICH COULD HAVE THE TASK OF WORKING AS THE PREPCOM FOR SSOD

II IF AGREEMENT REACHED TO CONVENE ANOTHER SPECIAL SESSION. LEONARD FURTHER SAID NON-ALIGNED MIGHT DROP THIS DEMAND WERE SOVIETS AND WE TO AGREE TO REFORMS OF THE CCD.

6. IN TURNING TO ASSESSMENTS OF PROSPECTS FOR ATTAINING CONSENSUS AT THE SPECIAL SESSION, TROYANOVSKY SAID THAT IN BILATERAL DISCUSSIONS WITH A NUMBER OF COUNTRIES IN MOSCOW SINCE PREPCOM IV SOVIETS HAD BEEN URGING OTHERS TO TAKE A MORE REALISTIC APPROACH TO PROGRAM OF ACTION AND MACHINERY ISSUES. HOWEVER, HE CONTINUED, THERE WERE NO SIGNS AS YET THAT NON-ALIGNED POSITIONS WERE CHANGING. SOVIETS HAVE HEARD RUMORS THAT IF CONSENSUS CANNOT BE ATTAINED ON THE SSOD DOCUMENTS, SOME
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DELEGATIONS MAY TABLE RESOLUTIONS ON SPECIFIC ISSUES IN ORDER TO HAVE THEIR VIEWS ENDORSED BY THE GENERAL

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C O N F I D E N T I A L SECTION 02 OF 02 USUN NEW YORK 01266

ASSEMBLY. LEONARD SAID US AND USSR DELS SHOULD SEEK TO DISCOURAGE SUCH A POSSIBILITY BY HIGHLIGHTING TO KEY NON-ALIGNED DELS THEIR INTEREST IN POSITIVE RESULTS AT THE SPECIAL SESSION, ESPECIALLY AS REGARDS THE NUCLEAR

ASPECTS OF THE PROGRAM OF ACTION AND MACHINERY ISSUES. WEILER RECALLED INDIAN UN PERMREP'S APPEAL AT END OF PREPCOM IV FOR US AND USSR TO TRY TO WORK OUT A PROPOSAL ON NUCLEAR DISARMAMENT FOR THE PROGRAM OF ACTION. TROYANOVSKY OBSERVED THAT WE ALSO SHOULD SEEK TO GET NON-ALIGNED ASSENT TO ACTIONS REGARDING CONVENTIONAL WEAPONS RATHER THAN FOCUSING ONLY ON NUCLEAR ISSUES.

7. WE INDICATED THAT ONE OF THE KEY UNRESOLVED ISSUES IN CURRENT EFFORTS TO DRAFT THE PROGRAM OF ACTION WAS WHETHER IT COULD BE DIVIDED INTO SHORT-TERM AND LONG-TERM CATEGORIES. ELEMENTS FOR LONG-TERM CONSIDERATION COULD BE DEFERRED FOR CONSIDERATION IN DRAFTING OF CPD. STACHEVSKY SAID SOVIETS VIEW EFFORT TO MAKE SHORT-TERM/ LONG-TERM DISTINCTION CREATES MORE PROBLEMS THAN IT SOLVES. HE SUGGESTED THAT US AND SOVIET DELS SHOULD CONFIDENTIAL

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SEEK TO DEVELOP PRECISE LANGUAGE ON SPECIFIC ISSUES ON WHICH WE NOW FEEL PROGRESS IS POSSIBLE AND MORE GENERAL LANGUAGE ON THOSE ISSUES ON WHICH THERE IS PRESENTLY DISAGREEMENT BETWEEN US.

8. AS REGARDS DRAFTING EFFORTS, US AND SOVIET DELS AGREED TO HOLD FURTHER BILATERAL CONSULTATIONS DURING CURRENT PREPCOM. WE ALSO AGREED TO CONSIDER POSSIBILITY OF HOLDING INFORMAL MEETING WITH OTHER KEY DELS TO DISCUSS HOW TO RESOLVE IMPASSE ON KEY ISSUES. STACHEVSKY SAID THAT US AND SOVIET DELS SHOULD AVOID DISCOURAGEMENT OVER PRESENT DRAFTING DIFFICULTIES, AND SHOULD PLAN TO RESUME DRAFTING IMMEDIATELY AT START OF THE SPECIAL SESSION. BY THEN, HE CONTINUED, OUR GOVERNMENTS WILL HAVE HAD TIME TO CONSIDER POSSIBLE NEW APPROACHES -- E.G., ON SECURITY ASSURANCES. IT WAS CLEAR THAT HE ANTICIPATES MAJOR ISSUES WILL REMAIN OPEN UNTIL THE SSOD.

9. IN CLOSING THE DISCUSSION, TROYANOVSKY ASKED FOR COMMENTS ON NEW YORK TIMES ARTICLES RE THE CUTOFF AND ERW. FISHER SAID HE HAD READ THE SAME STORIES, BUT HAD NO FURTHER INFORMATION. WEILER SAID HE HAD DISCUSSED CUTOFF ISSUE WITH STACHEVSKY THE PREVIOUS DAY. LEONARD

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